



STATE OF ARIZONA
OFFICE OF THE GOVERNOR

DOUGLAS A. DUCEY
GOVERNOR

EXECUTIVE OFFICE

April 1, 2020

The Honorable Donald J. Trump
President of the United States
The White House
Washington, D. C.

Through: Robert J. Fenton
Regional Administrator
FEMA Region IX
1111 Broadway, Suite 1200
Oakland, CA 94607

Dear Mr. President:

Under the provisions of Section 401 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. §§ 5121-5207 (Stafford Act), implemented by 44 CFR § 206.36, I respectfully request that you declare a Major Disaster for the State of Arizona, to include: Public Assistance Category B, including direct federal assistance, and Individual Assistance Programs for Arizona's fifteen (15) counties and twenty-two (22) federally recognized tribal nations specific to: Crisis Counseling Program, Disaster Case Management, Disaster Unemployment Assistance, Disaster Legal Services, and the Disaster Supplemental Nutrition Assistance Program, as well as the Hazard Mitigation Grant Program. I am also requesting any other Stafford Act disaster assistance programs that may be appropriate, as well as a cost-share adjustment to be fully waived for the non-federal share. Finally, I previously submitted a request for the use of up to 5,500 Arizona National Guard personnel.

This Major Disaster Declaration is needed due to the Coronavirus pandemic of 2019 (COVID-19) beginning March 11, 2020.

Incident Summary and Impacts

As of April 1, there have been 1,413 confirmed cases of COVID-19 in the State of Arizona, of which 29 have died. These numbers are anticipated to continue to grow as the disease spreads.

So far, the COVID-19 pandemic has affected all fifteen (15) of our counties and eighteen (18) of twenty-two (22) Tribal Nations. The fifteen (15) affected Counties are Apache, Cochise, Coconino,

Gila, Graham, Greenlee, La Paz, Maricopa, Mohave, Navajo, Pima, Pinal, Santa Cruz, Yuma and Yavapai. The eighteen (18) Tribal Nations affected thus far include the Cocopah Indian Tribe, Colorado River Indian Tribes, Fort McDowell Yavapai Nation, Fort Mojave Indian Tribe, Gila River Indian Community, Havasupai Tribe, Hopi Tribe, Hualapai Tribe, Navajo Nation, Pascua Yaqui Tribe, Pueblo of Zuni, Salt River Pima-Maricopa Indian Community, San Carlos Apache Tribe, Tohono O'odham Nation, Tonto Apache Tribe, White Mountain Apache Tribe, Yavapai Apache Nation and the Yavapai-Prescott Indian Tribe. All tribes noted here have declared emergencies for their lands and two additional tribes are considering similar action.

Additionally, all sixteen (16) tribal nations with gaming enterprises in Arizona have closed their casinos. This economic impact will cause financial hardship for those tribes and their surrounding communities who rely on them for revenue and jobs. As you are aware, the Small Business Administration will not cover gaming business enterprises.

On the economic side, just last week Arizona's unemployment agency, the Department of Economic Security, received approximately 75,000 unemployment applications – for just one week. The average number received prior to COVID-19 was 3,000 per week. The state economy and tax revenue are being hit during the most profitable months of Arizona's tourism industry. The COVID-19 pandemic has and continues to cause, unprecedented disruption of normal community functions and services including disruption to, and an increased demand for, medical services, supplies and equipment; disruptions to and an increased demand for essential community services; and threats to the health and safety of all people of the State.

State, Local, and Tribal Response

In response to this event, on March 11, 2020, I declared a State Declaration of Emergency and activated our State Emergency Operations Center and our State Emergency Response and Recovery Plan. Through this plan, state agencies are actively engaged in supporting this event with our local partners. Twelve (12) of the fifteen (15) emergency support functions (ESFs) are currently activated and are incurring costs related to this event. The following state agency departments are also providing resources and technical expertise directly in response to COVID-19 and its effects on the state: Health Services, Emergency and Military Affairs, Economic Security, Public Safety, Agriculture, Transportation, Corrections, Administrative Services, Commerce Authority, Housing and Office of Tourism. Other state agencies have been providing support as needed.

All Tribal Nation partners have also activated their emergency operations centers to various levels and are providing support to their communities with all available Tribal resources and assets.

Additionally, the State has activated our Business Emergency Coordination Center (BECC) to facilitate public-private partnerships in order to work towards integrated solutions for identified challenges. The BECC has been monitoring critical infrastructure sectors for impacts and needs. The BECC is supporting the Arizona National Guard (AZNG) Logistics Task Force in providing assistance to retail grocery stores and food banks. The BECC has also begun work to connect manufacturers with the Health Emergency Operations Center (HEOC) and State Emergency Operations Center (SEOC) Logistics sections, to support Personal Protective Equipment (PPE) needs. The BECC has partnered with the Arizona Commerce Authority and Arizona Office of Tourism to address unemployment and

hiring needs with retail grocery stores and other impacted industries, as well as monitor and track private sector partners offering support to the state.

Arizona has submitted the following requests to date for direct federal assistance:

3/19/20 – Additional PPE (above and beyond the SNS) to support seven (7) community test sites

3/20/20 – 5,000 ventilators

3/20/20 – 14,000 swabs to support community testing

3/20/20 – Support from U.S. Army Corps of Engineers to provide assessment and scope of work for alternate care facilities across the state

3/23/20 – Additional PPE to meet the identified gap above and beyond the SNS push as commercial market availability is strained

3/24/20 – 20,000 swabs to support community testing

3/25/20 – Requested the remaining 50% allotment of SNS PPE

3/25/20 – One 50-bed Federal Medical Station (FMS) to be deployed to Arizona. Additional FMS resources are needed; however, we understand that all FMS caches have been allocated to other areas of the nation

3/27/20 – Support from U.S. Army Corps of Engineers to build Arizona's first alternate care facility in the Phoenix metropolitan area

Potential future requests that are being considered include but are not limited to:

- U.S. Department of Health and Human Services, in support of the Arizona Department of Health Services, to address health related gaps and shortfalls, and to coordinate with Indian Health Services to ensure full care for all Arizonans;
- Potential incident management team support regarding statewide coordination;
- Support to bolster communications capabilities at all alternate care facilities, including those which may be located on any tribal nation lands; and
- Logistical and private sector support to identify and secure appropriate equipment and supplies to establish and maintain alternate care sites and identify supply availability in the private sector.

Health Services

Several of our local health care providers are reporting increased patient traffic. Additionally, our Tribal health care providers are also experiencing an increase. On March 28, 2020, the Arizona National Guard assisted in setting up additional hospital facilities to assist the Navajo Nation with essential services to patients suffering from COVID-19.

Using federal guidance and direction from the Director of the Arizona Department of Health Services, I have taken action to implement physical distancing measures across Arizona.

K-12 schools throughout the State have been closed, as well as colleges and universities. Hospitals and health care facilities are preparing for potential surge capacity, and have been ordered to

reschedule elective surgeries. All large gatherings have been cancelled, including sporting events, concerts and other entertainment events, and just this week I issued a “Stay Home, Stay Healthy, Stay Connected” order that requires Arizonans to stay home except for serving in essential functions or conducting essential activities.

All of these steps have been taken to slow the spread of COVID-19 in Arizona, though it is expected that these efforts will only mitigate the devastation to our economy as our case count continues to rise for several weeks.

Due to the nature of this event, the State is also requesting, in addition to Individual Assistance, several forms of Direct Federal Assistance from the following agencies and/or the listed programs:

- United States Department of Transportation
 - Transportation waivers - to include Hazardous Materials
- United States Department of Agriculture
 - Disaster Supplemental Nutritional Assistance Program
 - Food Commodities Support Team
- United States Department of Labor
 - Disaster Unemployment Insurance

Behavioral Health Challenges

In stopping the spread of COVID-19, the behavioral, mental and emotional well-being of our health care workers, first responders, government workers, parents, children, and all Arizonans must also be considered. Therefore, I am specifically requesting the Crisis Counseling Program from FEMA, not only for the survivors of this pandemic, but for those who have put the needs of all Arizonans above their own.

The need for crisis resources in the state has been identified as a top priority. To address it, the State has already established a Behavioral Health taskforce to address an increase of behavioral health patients in emergency departments, and to develop triage protocols for the continuum of care. A hotline was launched so Arizonans can get important COVID-19 related information in English and Spanish by simply dialing 2-1-1. Additionally, the state waived rules to allow for behavioral health providers to meet with patients through telemedicine platforms. With the current pace of behavioral and mental health needs, the State is seeking additional crisis counseling assistance. The state is addressing two primary categories, the seriously mentally ill and general public care. The state and national public health emergency, as stated above, has caused lost employment and risk of losing home, car and other items. Additionally the loss of access to family outside of the state further complicates the mental health landscape of the state. There is a need for communication, education and expeditious service and placement as required. The increased need for crisis counseling requires federal assistance.

A breakdown of Individual Assistance Program demographics is presented below:

	Population*	Average of Persons Below Poverty Level**	Median Household Income	Percent Elderly (Over 65yrs)*	Percent Disabled (Under 65 yrs)*	Percent Pre-Disaster Unemployment*
National	308,745,538	12.3%	\$55,322	16%	8.6%	4.0%
Arizona***	7,278,717	14%	\$56,213	17.5%	8.6%	4.9%

* US Census Quick Facts Arizona 2014-2018 and Vintage Population Estimates for July 1, 2019.

**Arizona Department of Economic Security

***A statewide county breakdown is available upon request

Recent Presidential Major Disaster Declarations for Arizona

The State of Arizona currently has five (5) open federally declared disasters (DR- 1586, 1660, 1888, 1940, and 4203). Additionally, the State is working on fifteen (15) open state declarations of emergency that require resources as well. The State is requesting to manage the Public Assistance Program for our sub-grantees, as we have successfully done in our last nine (9) Presidential Major Declarations (1347, 1422, 1477, 1581, 1586, 1660, 1888, 1940, 4203) as well as two (2) Presidential Emergency Declarations (3241 and 3307). We intend to operate a Virtual Joint Field Office and utilize the new, re-engineered Public Assistance Program, to minimize in person contact.

I have designated Anthony Cox, Acting Emergency Management Director for the Arizona Department of Emergency and Military Affairs, as the State Coordinating Officer for this request. He can be reached at 602-464-6310. Mr. Cox will work with FEMA and may provide further information or justification on my behalf.

On behalf of all Arizonans, I thank you for your support and thoughtful consideration of this request.

Sincerely,



Douglas A. Ducey
Governor
State of Arizona

Enclosures

OMB No. 1660-0009/FEMA Form 010-0-13

**REQUEST FOR PRESIDENTIAL DISASTER DECLARATION
MAJOR DISASTER OR EMERGENCY**

1. Request Date Apr 1, 2020

Burden Disclosure Notice

Public reporting burden for this form is estimated to average 9 hours per response. The burden estimate includes the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and submitting the form. This collection of information is required to obtain a benefit. You are not required to respond to this collection of information unless it displays a valid OMB control number. Send comments regarding the accuracy of the burden estimate and any suggestions for reducing the burden to: Information Collections Management, Department of Homeland Security, Federal Emergency Management Agency, 500 C Street SW, Washington, DC 20472, Paperwork Reduction Project (1660-0009). **NOTE: Do not send your completed form to this address.**

Completion of this form including applicable attachments satisfies legal requirements for emergency and major disaster declaration requests under 42 U.S.C. §§ 5170 and 5191, respectively, as implemented at 44 C.F.R.. §§ 206.35 and 206.36. Failure to use this form may result in a failure to meet these requirements and/or a delay in processing the request.

2a. Name of State (as defined in Stafford Act 102, 42 U.S.C. § 5122) or Indian tribal government requesting declaration. State of Arizona	2b. Population (as reported by 2010 Census) or estimated population of Indian tribal government's damaged area(s). 6,392,017
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3. Governor's or Tribal Chief Executive's Name Governor Douglas A. Ducey	4. Designation of State or Tribal Coordinating Officer upon declaration (if available) and phone number Anthony Cox 602-464-6310 602-803-4689
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5. Designation of Governor's Authorized Representative or Tribal Chief Executive Representative upon declaration (if available) and phone number
Anthony Cox 602-464-6310 | 602-803-4689

6. Declaration Request For: Major Disaster (Stafford Act Sec. 401) Emergency (Stafford Act Sec. 501(a))

7. Incident Period: Beginning Date Mar 11, 2020 End Date _____ or Continuing *If requesting a "continuing" incident period, enclose an official statement from a qualified Federal Government agency acknowledged as a national authority in a specific incident field (e.g., United States Geological Survey for seismic incidents, the National Weather Service for flooding).*

7b. Type of Incident (Check all that apply)

Drought Earthquake Explosion Fire Flood Hurricane Landslide Mudslide

Severe Storm (rain, high water, wind-driven rain, hail, lightning) Snowstorm (Must include Enclosure D: Historic and Current Snowfall Data) Straight-Line Winds

Tidal Wave Tornado Tropical Depression Tropical Storm Tsunami Volcanic Eruption Winter Storm

Other (please specify) COVID-19 Pandemic

8. Description of damages (Short description of impacts of disaster on affected area and population). Include additional details in enclosed Governor's or Tribal Chief Executive's cover letter.

As of April 1, 2020, there have been 1,413 confirmed cases of COVID-19 in the State of Arizona, of which 29 have died. These numbers are anticipated to continue to grow as the disease spreads rapidly in the coming weeks.

9. Description of the nature and amount of State and local or Indian tribal government resources which have been or will be committed. Include additional details in enclosed Governor's or Tribal Chief Executive's cover letter.

All state, tribal, county, and local emergency management and public health resources are fully engaged and are applying all available resources to the current problem-set. The Arizona National Guard has also been activated to support this event.

10. Joint Preliminary Damage Assessment*

Individual Assistance Dates Performed Requested Apr 1, 2020 Start Mar 11, 2020 End TBD

Individual Assistance Accessibility Problems (Areas that could not be accessed, and why)
Individual Assistance Programs for Arizona's fifteen counties and twenty-two federally recognized tribal nations. PDAs are not possible due to on-going response operations to protect public health and safety.

Public Assistance Dates Performed Requested Apr 1, 2020 Start Mar 11, 2020 End TBD

Public Assistance Accessibility Problems (Areas that could not be accessed, and why)
Public Assistance Category B for Arizona's fifteen counties and twenty-two federally recognized tribal nations. PDAs are not possible due to on-going response operations to protect public health and safety.

11. Programs and Areas Requested

Individual Assistance N/A Individuals and Households Program Crisis Counseling Program Disaster Unemployment Assistance
 All Disaster Case Management Disaster Legal Services

For the following jurisdictions, specify programs and areas (counties, parishes, independent cities; for Indian tribal government, list tribe(s) and/or tribal area(s)) If additional space is needed, please enclose additional documentation).

Individual Assistance Programs for Arizona's fifteen counties and twenty-two federally recognized tribal nations.

For States, identify Federally-recognized Tribes in the requested counties (if applicable).

Please see **Enclosure A: Supplemental Information for Individual Assistance** for additional information in support of this request*.

*Not Required for Emergency Declaration Request

11. Programs and Areas Requested (Continued)

Public Assistance N/A Debris Removal (Category A) Emergency Protective Measures (Category B) Permanent Work (Categories C-G)*
(not available for Emergency Declaration Requests)

For the following jurisdictions, specify programs and areas (counties, parishes, independent cities; for Indian tribal government, list tribe(s) and/or tribal area(s)). If additional space is needed or your request includes different categories of work for different jurisdictions; please enclose additional documentation.

All fifteen counties and twenty-two federally recognized tribal nations.

For States, identify Federally-recognized Tribes included in the requested counties (if applicable).

Please see **Enclosure B: Supplemental Information for Public Assistance** for additional information in support of this request*.

Indemnification for Debris Removal Activity

I do not anticipate the need for debris removal.

I anticipate the need for debris removal, which poses an immediate threat to lives, public health and safety. Pursuant to Sections 403 and 407 of the Stafford Act, 42 U.S.C. §§ 5170b & 5173, the State or Indian tribal government agrees to indemnify and hold harmless the United States of America for any claims arising from the removal of debris or wreckage for this disaster. The State or Indian tribal government agrees that debris removal from public and private property will not occur until the landowner signs an unconditional authorization for the removal of debris.

Request for Direct Federal Assistance

I do not request direct Federal assistance at this time.

I request direct Federal assistance for work and services to save lives and protect property, and:

a. I request the following type(s) of assistance:

At this time Arizona has submitted the following requests to date for direct federal assistance: additional PPW above and beyond the SNS allocation for Arizona, 5,000 ventilators, 34,000 swabs, U.S. Army Corp of Engineers, and a Federal Medical Station. See attached cover letter for potential additional future DFA requests.

b. List of reasons why State and local or Indian tribal government cannot perform, or contract for, required work and services.

The scope and magnitude of this event is above and beyond the capacity and capability of local, county, state, and tribal resources. It is forecasted that the workforce will be impacted statewide which will further degrade our ability to address this event within our own means. Interstate and intrastate mutual aid resources are unavailable or very limited.

c. In accordance with 44 C.F.R. § 206.208, the State or Indian tribal government agrees that it will, with respect to direct Federal assistance: (1) Provide without cost to the United States all lands, easements, and rights-of-ways necessary to accomplish the approved work; (2) Hold and save the United States free from damages due to the requested work, and shall indemnify the Federal Government against any claims arising from such work; (3) Provide reimbursement to FEMA for the non-Federal share of the cost of such work in accordance with the provisions of the FEMA-State or FEMA-Tribe Agreement ; and (4) Assist the performing Federal agency in all support and local jurisdictional matters.

Request for Snow Assistance

N/A I request snow assistance.

Snow assistance for the following jurisdictions (Specify counties, independent cities or tribes and/or tribal areas).

Please see **Enclosure D: Historic and Current Snowfall Data** for additional information in support of this request*.

*Not Required for Emergency Declaration Request

11. Programs and Areas Requested (Continued)

Hazard Mitigation* Statewide

OR

For the following specific counties, parishes, independent cities or tribes and/or tribal areas.
All fifteen counties and twenty-two federally recognized tribal nations.

12. Mitigation Plan Information*

a. Mitigation Plan Expiration Date 10/24/2023 b. Type of Plan Enhanced Standard

13. Other Federal Agency Programs

I do not anticipate requirements from Other Federal Agencies I do anticipate requirements from Other Federal Agencies

Please see **Enclosure C: Requirements for Other Federal Agency Programs** for additional information in support of this request*.

14. Findings and Certifications

I certify the following:

a. I have determined that this incident is of such severity and magnitude that effective response is beyond the capabilities of the State and the affected local government or Indian tribal government and that supplementary federal assistance is necessary.

b. In response to this incident, I have taken appropriate action under State or tribal law and have directed the execution of the State or Tribal Emergency Plan on March 11, 2020 in accordance with the Stafford Act.

c. The State and local governments, or Indian tribal government will assume all applicable non-Federal share of costs required by the Stafford Act.

15. List of Enclosures and Supporting Documentation

Cover Letter Enclosure A (Individual Assistance)* Enclosure B (Public Assistance)*

Enclosure C (Requirements for Other Federal Agency Programs) Enclosure D (Historic and Current Snowfall Data)

Additional Supporting Documentation _____


Governor's or Tribal Chief Executive's Signature

4-1-2020
Date

If anyone except the Governor or Tribal Chief Executive signs this document, please provide the documentation that establishes that this individual has the legal authority to act on behalf of the Governor or Tribal Chief Executive.

*Not Required for Emergency Declaration Request